

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF VIRGINIA
RICHMOND DIVISION

UNITED STATES OF AMERICA,

v.

JORGE ALEJANDRO GONZALEZ-GARCIA,

Petitioner.

Criminal Action No. 3:10-CR-308-20
Civil Action No. 3:12-CV-370

MEMORANDUM OPINION

THIS MATTER is before the Court on *pro se* Petitioner Jorge Alejandro Gonzalez-Garcia's Motion Under 28 U.S.C. § 2255 to Vacate, Set Aside, or Correct Sentence by a Person in Federal Custody ("§ 2255 Motion") (ECF No. 832). For the reasons set forth below, the Court DENIES the § 2255 Motion.

I. BACKGROUND

a. Factual Background

This case relates to Petitioner Jorge Alejandro Gonzalez-Garcia's ("Gonzalez-Garcia" or "Petitioner") involvement in a Fraudulent Document Enterprise ("FDE") that specialized in selling high-quality false identification cards to illegal aliens in the United States. At the time of a nationwide takedown on November 18, 2010, the FDE had 19 cells in 11 states, including 3 in Virginia. The entire operation was supervised within the United States by Israel Cruz Millan ("Millan"), also known as "El Muerto." In each city where the organization operated, Millan placed a cell manager to supervise a number of "runners," the lower level members of the organization who distributed business cards advertising the organization's services and helped facilitate transactions with customers.

The cost of fraudulent documents varied depending on the location, with counterfeit Resident Alien and Social Security cards typically selling from \$150 to \$200. Each cell allegedly

maintained detailed sales records and divided the proceeds between the runner, the cell manager, and the upper level managers in Mexico.

At the time of his arrest on November 18, 2010, Petitioner served as the manager for the Mishawaka, Indiana cell. His managerial role for this cell spanned back to at least January 2010. Following his arrest, he told investigators that he had been with the organization for approximately 8 months and that he had produced between 250-300 documents for that same time period.

b. *Procedural Background*

On December 14, 2010, a federal grand jury in the Eastern District of Virginia returned the first superseding two-count indictment (ECF No. 95) against Petitioner, charging him with (1) conspiracy to possess, produce, and transfer false identification documents and possess a document-making implement, in violation of 18 U.S.C. § 1028(f); and (2) money laundering conspiracy, in violation of 21 U.S.C. § 1956(h). A second superseding indictment was returned on February 23, 2011 (ECF No. 173), and a third superseding indictment was returned on February 24, 2011 (ECF No. 176), charging Petitioner with: (1) Racketeering Conspiracy, in violation of 18 U.S.C. § 1962(d) ("Count One"); (2) conspiracy to possess, produce, and transfer false identification documents and possess a document-making implement, in violation of 18 U.S.C. § 1028(f) ("Count Eleven"); and (3) money laundering conspiracy, in violation of 21 U.S.C. § 1956(h) ("Count Twelve").

On April 25, 2011, Petitioner pled guilty to Count One of the third superseding indictment. (*See* Plea Agt., ECF No. 235.) On July 20, 2011, this Court sentenced Petitioner to 42 months' imprisonment, followed by 2 years of supervised release. Petitioner did not appeal his sentence.

On May 11, 2012, Petitioner filed the instant § 2255 Motion. In his § 2255 Motion,

Petitioner alleges one ground for relief:¹

Ground One: Ineffective assistance of counsel related to attorney's failure to take advantage of a two-level downward departure in exchange for the defendant's deportation concessions in the plea agreement

The United States filed a response in opposition on June 27, 2012 ("Gov'ts Resp.") (ECF No. 857), providing *Roseboro* notice to Petitioner (ECF No. 858), and Petitioner subsequently filed a reply on July 17, 2012 ("Reply Mem.") (ECF No. 863). The issue is now ripe for review.

II. LEGAL STANDARD

Under 28 U.S.C. § 2255 ("§ 2255"), a prisoner in federal custody may attack his sentence on four grounds: (1) the sentence violates the Constitution or the laws of the United States; (2) the court lacked jurisdiction to impose the sentence; (3) the sentence exceeded the maximum authorized by law; or (4) the sentence is otherwise subject to collateral attack. § 2255(a); *see also Hill v. United States*, 368 U.S. 424, 426–27 (1962). A claim which does not challenge the constitutionality of a sentence or the court's jurisdiction is cognizable in a § 2255 motion only if the alleged violation constitutes a "miscarriage of justice." *United States v. Addonizio*, 442 U.S. 178, 185 (1979). To prevail under § 2255, the movant bears the burden of proof by a preponderance of the evidence. *Miller v. United States*, 261 F.2d 546, 547 (4th Cir. 1958); *United States v. King*, 36 F. Supp. 2d 705, 707 (E.D. Va. 1999). A *pro se* petitioner is held to a less exacting standard than an attorney in drafting his petition. *Gordon v. Leeke*, 574 F.2d 1147, 1151 (4th Cir. 1978). Therefore, the Court generously interprets Petitioner's factual allegations and legal contentions.

III. DISCUSSION

To succeed on a claim of ineffective assistance of counsel, a petitioner must show both

¹ Petitioner's § 2255 Motion also contains a second ground for relief. However, upon review of the Petitioner's supporting facts, the Court cannot discern any argument. The Government's response also notes that while Petitioner is correct that this Court was free to order Petitioner's deportation as a condition of supervised release under 18 U.S.C. § 3583(d), Petitioner fails to allege any argument in ground two. (Gov'ts Resp. at 5 n.1.) Therefore, only Petitioner's first ground for relief will be addressed here.

that: (1) his attorney's performance fell below an objective standard of reasonableness, and (2) he suffered actual prejudice. *Strickland v. Washington*, 466 U.S. 668, 687 (1984). The first prong of *Strickland*, the performance prong, requires the petitioner to “show that counsel's representation fell below an objective standard of reasonableness' measured by 'prevailing professional norms.’” *Lewis v. Wheeler*, 609 F.3d 291, 301 (4th Cir. 2010) (quoting *Strickland*, 466 U.S. at 688). There is a “strong presumption that counsel's conduct falls within the wide range of reasonable professional assistance,” and “[j]udicial scrutiny of counsel's performance must be highly deferential.” *Strickland*, 466 U.S. at 689. When making an ineffective assistance of counsel determination, a court must consider “the practical limitations and tactical decisions that counsel faced.” *Bunch v. Thompson*, 949 F.2d 1354, 1363 (4th Cir. 1991). The second prong of *Strickland*, the prejudice prong, requires the petitioner to show that counsel's errors were serious enough to deprive the petitioner of a fair trial. *Strickland*, 466 U.S. at 687. In essence, the petitioner must show “there is a reasonable probability that, but for counsel's unprofessional errors, the result of the proceeding would have been different. A reasonable probability is a probability sufficient to undermine confidence in the outcome.” *Id.* at 694. If it is clear the petitioner has failed to satisfy either prong of the *Strickland* standard, a court need not inquire into whether he satisfied the other. *Id.* at 697.

Petitioner's § 2255 Motion alleges ineffective assistance of counsel because counsel did not move for a two-point downward departure pursuant to the Attorney General's April 28, 1995 Memorandum (“1995 Memorandum”), which permitted such in exchange for a defendant's waiver of deportation. (§ 2255 Mot. at 5.) In response, the Government argues that the 1995 Memorandum did not establish a mandatory policy, and the United States would not have recommended a two-level reduction in this case. (Gov'ts Resp. at 7.)

The 1995 Memorandum issued by the former Attorney General Janet Reno provided “general overview and policy guidance” with regards to “stipulated administrative deportation in plea agreements.” (See Gov'ts Resp., Ex. 2. at pg. 1.) “To obtain such stipulations, prosecutors

may agree to recommend a one or two level downward departure from the applicable guideline sentencing range in return for the alien's concession of deportability and agreement to accept a final order of deportation." (*Id.* at pg. 2) (emphasis added). As the Government's response suggests, the 1995 Memorandum did not create a mandatory policy. Rather, the use of the word "may" clearly intended for the policy to be discretionary. Moreover, the Government submits that this policy has not been adopted by the Eastern District of Virginia in resolving its cases. (Gov'ts Resp. at 8.) Therefore, Petitioner cannot establish that his counsel's performance fell below an objective standard of reasonableness, *Strickland*, 466 U.S. at 687, as any request for a downward departure would have been flatly rejected. Because Petitioner cannot satisfy the *Strickland* standard, *see id.* at 697, his claim must be denied.

In his reply brief, Petitioner seemingly attempts to change the grounds upon which he bases his ineffective assistance of counsel claims. Although the Court may dismiss these new arguments, *Hull v. United States*, No. RWT 05-0109, 2008 WL 4181946, at *3–4 (D. Md. Sept. 5, 2008), for the sake of thoroughness the Court will address the merits of these claims.

Although difficult to decipher, Petitioner's reply appears to argue that counsel was ineffective because Petitioner was entitled to a downward departure pursuant to United States Sentencing Guideline ("U.S.S.G.") § 5K3.1, also known as the "fast track program." As Judge Payne described in *United States v. Hernandez-Montealegre*, 445 F. Supp. 2d 646 (E.D. Va. 2006),

Fast-track programs began informally in districts along the Mexican border, where district courts were increasingly overwhelmed by high caseloads related to immigration violations. To alleviate this burden, federal prosecutors engaged in charge-bargaining and agreed to move for downward departures in return for expedited guilty pleas. Congress formally sanctioned such early disposition programs in the Prosecutorial Remedies and Tools Against the Exploitation of Child Today Act of 2003 ("PROTECT Act") . . . , in which it authorized the Attorney General to create and implement programs to aid jurisdictions overwhelmed by high caseloads related to a particular offense or category of offenses. Congress also directed the Sentencing Commission to promulgate a policy statement authorizing a departure of not more than four levels in cases where the United States moved for a downward

departure pursuant to an early disposition program. The Commission complied in U.S.S.G. § 5K3.1.

445 F. Supp. 2d at 658. The Attorney General issued a memorandum to United States Attorneys on September 22, 2003, outlining the circumstances under which such early disposition programs would be authorized. *Id.* at 658–59. Although the Deputy Attorney General authorized fast-track programs in 13 districts for illegal reentry offenses under 8 U.S.C. § 1326, “no such early disposition program has been authorized in the Eastern District of Virginia.” *Id.* at 659.

The *Hernandez-Montealegre* case undoubtedly confirms that Petitioner’s reply arguments are without merit. First, Petitioner was convicted of a Racketeering Conspiracy in violation of 18 U.S.C. § 1962(d)—not illegal reentry. *See id.* at 659. Secondly, fast-track programs are not recognized in the Eastern District of Virginia. *Id.* Finally, as Petitioner even admits, (*see* Reply Mem. at 11), U.S.S.G. § 5K3.1 requires a motion *by the government*—not defense counsel. For all those reasons, Petitioner’s counsel was not ineffective for failing to file a motion for a “fast-track program downward departure.” (*See* Reply Mem. at 11.)

IV. CERTIFICATE OF APPEALABILITY

A district court that enters a final order denying a § 2255 motion must grant or deny a certificate of appealability. Rule 11(a) of the Rules Governing Section 2255 Proceedings. A certificate of appealability may issue only if the applicant has made a substantial showing of the denial of a constitutional right. 28 U.S.C. § 2253(c)(2); *see also Miller-El v. Cockrell*, 537 U.S. 322, 336–38 (2003); *Slack v. McDaniel*, 529 U.S. 473, 484 (2000). In order to satisfy § 2253(c), a petitioner must demonstrate that reasonable jurists would find the district court’s assessment of the constitutional claims debatable or wrong. *Miller-El*, 537 U.S. at 336–38 (citing *Slack*, 529 U.S. at 484). For the reasons stated more fully above, no law or evidence suggests Petitioner is entitled to further consideration of his claims. Accordingly, the Court DENIES a certificate of appealability.

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V. CONCLUSION

For the foregoing reasons, the Court hereby DENIES the § 2255 Motion and DENIES a certificate of appealability.

Let the Clerk send a copy of this Memorandum Opinion to the *pro se* Petitioner and all counsel of record.

An appropriate Order shall issue.

<p style="text-align: center;">_____/s/_____ James R. Spencer Senior U. S. District Judge</p>

ENTERED this 10th day of June 2015.